

Message Text

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ACTION EUR-25

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C O N F I D E N T I A L USNATO 5477

E.O. 11652: GDS, 12-31-79

TAGS: PFOR, PARM

SUBJ: CSCE: CONFIDENCE-BUILDING MEASURES (YUGOSLAV, SPANISH AND
SWEDISH PROPOSALS)

GENEVA FOR USDEL CSCE

VIENNA FOR USDEL MBFR

REF: (A) STATE 218443, (B) STATE 218444, (C) STATE 218442,
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BEGIN SUMMARY: AT NOVEMBER 13 POLADS, MOST REPS SUPPORTED UK
PROPOSAL TO INCORPORATE YUGOSLAV SELF-RESTRAINT IDEA INTO CBM
AGREEMENT PREAMBLE; UK UNDERTOOK TO PROVIDE LANGUAGE. MOST
POLADS HAD RESERVATIONS ABOUT FIRST SUGGESTION IN SPANISH
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PROPOSAL AND STRONG OBJECTIONS TO SECOND AND THIRD SUGGESTIONS.

MANY REPS ARGUED FOR SWEDISH PROPOSAL AND DISCOUNTED
POSSIBLE DRAWBACKS U.S. POINTED TO. END SUMMARY.

1. POLADS NOVEMBER 13 HAD FURTHER EXCHANGE OF VIEWS ON YUGOSLAV, SPANISH AND SWEDISH PROPOSALS FOR CSCE CONFIDENCE-BUILDING MEASURES. THERE WAS WIDE SUPPORT FOR UK SUGGESTION TO INCORPATE NOTION OF SELF-RESTRAINT IN YUGOSLAV PAPER INTO PREAMBLE OF CSCE AGREEMENT ON CBMS. CONSENSUS ALSO SUPPORTED FRG TACTICAL SUGGESTION TO ALLOW WARSAW PACT TO BEAR ONUS OF CRITICIZING YUGOSLAV PROPOSAL. U.S. REP DREW UPON REF AND UK REP UNDERTOOK TO PROVIDE SUGGESTED SELF-RESTRAINT LANGUAGE TO POLADS NEXT WEEK. NETHERLANDS REP SUGGESTED POLADS DISCUSS WHETHER INVITATIONS TO OBSERVE MULTINANTIONAL MANEUVERS SHOULD BE ISSUED BY HOST COUNTRY (IES) OR COUNTRY WITH LARGEST NUMBER OF FORCES PARTICIPATING.

2. AS TO SPANISH PROPOSAL, DANISH REP SAID HIS GOVERNMENT COULD SUPPORT IT, BUT POLADS' CONSENSUS WAS STRONG OBJECTION TO SECOND AND THIRD SPANISH SUGGESTIONS WITH A NUMBER OF COUNTRIES LED BY U.S. AND UK HAVING RESERVATIONS ABOUT FIRST SPANISH SUGGESTION.

3. U.S. REP DREW UPON REFS C AND D IN DISCUSSION OF SWEDISH PROPOSAL, BUT NORWEGIAN, ITALIAN, CANADIAN, NETHERLANDS, UK AND BELGIAN REPS ARGUED FOR PROPOSAL. UK REP POINTED OUT SWEDISH PROPOSAL CALLS FOR BREAKDOWN OF MILITARY BUDGETS BY CATEGORIES OF EXPENDITURES SUCH AS FOR MILITARY PAY, PROCUREMENT, RESEARCH AND DEVELOPMENT, AID, ETC. THESE REPS DISCOUNTED RISK OF WEST'S LOSING PROPAGANDA BATTLE TO SOVIETS. BELGIAN, NORWEGIAN AND NETHERLANDS REPS SAID SOVIET OPPOSITION TO SWEDISH PROPOSALS WOULD BE REVEALING AS TO SOVIET INTENTIONS; SOVIET ACCEPTANCE WOULD BUILD CONFIDENCE. AS TO TACTICS, CONSENSUS WAS THAT ALLIES SHOULD PLAY A PASSIVE ROLE REGARDING SWEDISH PROPOSAL. RUMSFELD

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